

# AUDIT REPORT ON THE ACCOUNTS OF UNION ADMINISTRATIONS LODHRAN

**AUDIT YEAR 2016-17** 

**AUDITORGENERAL OF PAKISTAN** 

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# ABBREVIATIONS AND ACRONYMS

ADP Annual Development Programme

CCB Citizen Community Board

DAC Departmental Accounts Committee

DGA Directorate General Audit

FD Finance Department

IPSAS International Public Sector Accounting Standards
LG&CD Local Government & Community Development

MFDAC Memorandum for Departmental Accounts Committee

MPA Member Provincial Assembly

NAM New Accounting Model

PAC Public Accounts Committee
PDG Punjab District Government

PLGO Punjab Local Government Ordinance

PPRA Punjab Procurement Regulatory Authority

RDA Regional Directorate Audit

TMA Tehsil Municipal Administration

TMO Tehsil Municipal Officer
TO (F) Tehsil Officer (Finance)

TO (I&S) Tehsil Officer (Infrastructure& Services)
TO (P&C) Tehsil Officer (Planning & Coordination)

TS Technical Sanction

TO (R) Tehsil Officer (Regulations)

UAs Union Administrations

# **PREFACE**

Articles 169 and 170 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 115 of the Punjab Local Government Ordinance, 2001 and Auditor General of Pakistan's SRO (1)/2009 dated 02.03.2009 require the Auditor General of Pakistan to conduct audit of Receipts and Expenditures of the Local Fund and Public Accounts of District Governments, Town / Tehsil Municipal Administrations and Union Administrations.

The Report is based on audit of the accounts of Union Administrations of District Lodhran for the Financial Years 2008-16 (first audit of Union Administrations). The Directorate General of Audit District Governments Punjab (South), Multan conducted audit during Audit Year 2016-17 on test check basis with a view to reporting significant findings to the relevant stakeholders. The main body of Audit Report includes only the systemic issues and audit findings carrying value of Rs 1 million or more. Relatively less significant issues are listed in the Annex-A of the Audit Report. The Audit observations listed in the Annex-A shall be pursued with the Principal Accounting Officer at the DAC level and in all cases where the PAO does not initiate appropriate action, the Audit observations will be brought to the notice of the Public Accounts Committee through the next year's Audit Report.

Audit findings indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to avoid recurrence of similar violations and irregularities.

The Report have been finalized without management response and DAC meeting, as the management failed to respond to audit observations despite repeated requests.

The Audit Report is submitted to the Governor of the Punjab in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 for causing it to be laid before the Provincial Assembly.

Islamabad Dated:

(Javaid Jehangir) Auditor General of Pakistan

### **EXECUTIVE SUMMARY**

The Directorate General Audit (DGA), District Governments, Punjab (South), Multan, a Field Audit Office of the Auditor General of Pakistan, is mandated to carry out the audit of all District Governments in Punjab (South) including Town/Tehsil Municipal Administrations and Union Administrations. Regional Directorate of Audit (RDA), Multan has audit jurisdiction of District Governments, TMAs and UAs of six Districts i.e. Multan, Lodhran, Vehari, Sahiwal, Pakpattan and Khanewal.

The Regional Directorate Audit has a human resource of 21 officers and staff, constituting 5,271 mandays and the budget amounting to Rs 24.549 million was allocated in Audit Year 2016-17. The office is mandated to conduct financial attest audit, audit of sanctions, audit of compliance with authority and audit of receipts as well as the performance audit of entities, projects and programs. Accordingly, RDA Multan carried out audit of the accounts of ten UAs of District Lodhran on sample basis for the Financial Years 2008-16 and the findings are included in this Audit Report.

Union Administrations (UAs), District Lodhran conduct their operations under Punjab Local Government Ordinance, 2001. UAs of District Lodhran comprise Union Nazim/Administrator and not more than three secretaries namely Secretary (Union Committees), Secretary (Municipal Services) and Secretary (Community Development). Administrator designates one secretary as Principal Accounting Officer (PAO). Financial provisions of the Ordinance require every Local Government to establish Public Account. Additional Secretary (Local Government and Community Development Department) in pursuance of Section 179-A of the PLGO, 2001 appointed Tehsil Officer (Regulation) as Administrator of Union Councils falling in the respective Tehsil Municipal Administrations vide notification No.SOR(LG)39-6/208 dated Lahore, 24<sup>th</sup> February, 2010. According to this notification, "the Administrators shall perform the functions and exercise the powers of the Union Nazim, Naib Union Nazim and Union Councils under the ordinance and or any other law for the time being in force".

The total Development Budget of ten above mentioned UAs in the District Lodhran for the Financial Years 2008-16, was Rs 73.611 million and expenditure incurred was Rs 25.850 million, showing savings of Rs 47.761 million. The total Non-

development Budget for Financial Years 2008-16 was Rs 96.742 million and expenditure was Rs 58.408 million, showing savings of Rs38.334 million in the year. The reasons for savings in Development and Non-development Budgets are required to be explained by Secretary as Union Administration and PAO concerned.

Total budget targets of receipts of ten Union Administrations for the Financial Years 2008-16 were Rs 3.697 million against which Rs 3.253 million were collected.

Audit of UAs of District Lodhran was carried out with a view to ascertaining that the expenditure was incurred with proper authorization, in conformity with laws/rules/regulations and whether the procurement of assets and hiring of services were economical or not.

Audit of receipts/ revenues was also conducted to verify whether the assessment, collection and reconciliation were made in accordance with laws and rules and that there was no leakage of revenue.

# a. Scope of Audit

Out of total expenditure of the UAs for the Financial Years2008-16, auditable expenditure under the jurisdiction of Regional Director Audit, Multan was Rs 615.083million. Out of 73 UAs of District Lodhran, Regional Director Audit, Multan audited an expenditure of Rs 84.258 million covering ten UAs / PAOs / formations of District Lodhran which, in terms of percentage, is 14% of total auditable expenditure and irregularities amounting to Rs82.941million were pointed out. Regional Director Audit planned and executed audit of 10 formations i.e. 100% achievement against planned audit activities.

Total receipts of the UAs for the Financial Years 2008-16, were Rs 20.747 million. RDA Multan audited receipts of Rs 3.253 million of the ten UAs of District Lodhran which is 16% of total receipts and irregularities amounting to Rs 0.076 million were pointed out.

### b. Recoveries at the Instance of Audit

Recoveries of Rs 2.185 million were pointed out by Audit (out of which Rs 1.069 million of paras over Rs 1 million are included in this Report) which was not in the

notice of the management earlier. No amount was recovered by the management till the time of compilation of the Report.

# c. Audit Methodology

Audit was conducted after understanding the business processes of UAs with respect to its functions, control structure, prioritization of risk areas by determining their significance and identification of key controls. This helped auditors in understanding the systems, procedures, environment, and the audited entity before starting field audit activity.

# d. Audit Impact

A number of improvements in record maintenance and procedures have been initiated by the departments concerned on pointation of Audit. However, audit impact in the shape of change in rules could not be materialized as the Public Accounts Committee has not discussed Audit Reports pertaining to Union Administrations.

# e. Comments on Internal Control and Internal Audit Department

Internal control mechanism of UAs of District Lodhran was not found satisfactory during audit. Many instances of weak internal controls have been highlighted during the course of audit which includes some serious lapses. Negligence on the part of UAs authorities may be captioned as one of important reasons for Weak Internal Controls.

# f. Key Audit Findings of the Report

- i. Irregularities involving Rs 35.675 million were noted in three cases<sup>1</sup>
- ii. Internal control weaknesses of Rs 15.604 million were noted in two cases<sup>2</sup>

Audit Paras on the accounts for Financial Years2008-16 involving procedural violations including internal control weaknesses and irregularities which were not considered worth reporting to Provincial PAC have been included in Memorandum for Departmental Accounts Committee (MFDAC), (Annex-A).

<sup>2</sup>Para No. 1.2.2.1, 1.2.2.2

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<sup>&</sup>lt;sup>1</sup>Para No. 1.2.1.1, 1.2.1.2, 1.2.1.3

# g. Recommendations

Audit recommends that the PAO/management of UAs should ensure to resolve the following issues seriously:

- i. Regularization of un-authorized expenditures.
- ii. Compliance of relevant laws, rules, instructions and procedures.
- iii. Strengthening of internal controls
- iv. Holding of DAC meetings in time
- v. Appropriate actions against officers / officials responsible for violation of rules.
- vi. Implement internal as well as financial controls in letter and spirit to avoid unauthorized drawal/ utilization of funds.

# **SUMMARY TABLES AND CHARTS**

**Table 1: Audit Work Statistics** 

(Rupees in million)

Sr. No.	Description	No.	Expenditure	Receipts	Total
1	Total Entities (PAOs) in Audit Jurisdiction	73	615.083	20.747	635.830
2	Total formations in Audit Jurisdiction	73	615.083	20.747	635.830
3	Total Entities (PAOs) / DDOs Audited	10*	84.258	3.253	87.511
4	Total formations Audited	10*	84.258	3.253	87.511
5	Audit & Inspection Reports	10*	84.258	3.253	87.511
6	Special Audit Reports	-	-	-	-
7	Performance Audit Reports	-	-	=	-
8	Other Reports (Relating to UAs)	=	-	=	-

<sup>\*</sup> All the ten Union Administrations had been audited for the Financial Years 2008-16.

**Table 2: Audit observations regarding Financial Management** 

Sr. No.	Description	Amount Placed under Audit Observation
1	Unsound asset management	-
2	Weak financial management	23.528
3	Weak Internal controls relating to financial management	15.604
4 Others		12.147
	Total	51.279

**Table 3: Outcome Statistics** 

	(Rupees iii iiiiiiio							
Sr. No.	Description	Expenditure on Physical Assets	Salary	Non salary	Civil Works	Receipts	Total Current Year	Total Last Year
1	Total Financial Outlay	-	73.810	30.754	510.519	20.747	635.830	1,903.040
2	Outlays Audited	-	42.509	15.899	25.850	3.253	87.511*	190.204
3	Amount placed under audit observation / irregularities pointed out	-	1	5.702	45.577	-	51.279	71.262
4	Recoveries pointed out at the instance of Audit	-	-	-	-	-	-	-
5	Recoveries accepted / established at Audit instance	-	-	-	-	-	-	-
6	Recoveries realized at the instance of Audit	-	-	-	-	-	-	-

<sup>\*</sup> The amount mentioned against serial No.2 in column of "Total current year" is the sum of Expenditure and Receipts whereas the total expenditure was Rs84.258 million.

**Table 4: Irregularities Pointed Out** 

(Rupees in million)

Sr. No.	Description	Amount placed under audit observation
1	Violation of Rules and regulations and violation of principle of propriety and probity in public operations.	35.675
2	Reported cases of fraud, embezzlement, thefts and misuse of public resources.	-
3	Accounting Errors (accounting policy departure from IPSAS*, misclassification, over or understatement of account balances) that are significant but are not material enough to result in the qualification of audit opinions on the financial statements.	-
4	Quantification of weaknesses of internal control systems	15.604
5	Recoveries and overpayments, representing cases of established overpayment or misappropriations of public money.	-
6	Non production of record to Audit	=
7	Others, including cases of accidents, negligence etc.	=
	Total	51.279

Table 5: Cost-Benefit

Sr. No.	Description	Amount
1	Outlays Audited (Items 2 Table 3)	87.511
2	Expenditure on Audit	0.042
3	Recoveries realized at the instance of Audit	-
4	Cost-Benefit Ratio	-

<sup>\*</sup>The Accounting Policies and Procedures prescribed by the Auditor General of Pakistan which are IPSAS (Cash) compliant.

## **CHAPTER 1**

# 1.1 Union Administrations, Lodhran

### 1.1.1 Introduction

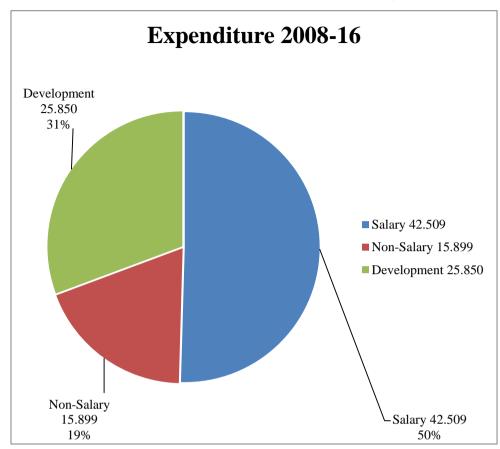
Union Administrations (UAs) consists of Union Nazim, Union Naib Nazim and not more than three Secretaries namely Secretary (Union Committees), Secretary (Municipal Services) and Secretary (Community Development). Each UA has one Drawing & Disbursing Officer.

There are 73 UAs in District Government Lodhran out of which 10 UAs numbers 19,20,24,31,35,40,54,59,63 and 68 were audited on sample basis during 2016-17.

# 1.1.2 Comments on Budget and Accounts

The detail of budget and expenditure of ten UAs audited during 2016-17 is given below in tabulated form:

2008-16	Budget	Actual	Excess (+) / Saving (-)	% (Saving)
Salary	60.586	42.509	-18.077	-29.837%
Non-salary	36.156	15.899	-20.257	-56.027%
Development	73.611	25.850	-47.761	-64.883%
Sub Total	170.353	84.258	-86.095	-50.539%
Revenue	3.697	3.253	-0.444	-12.010%

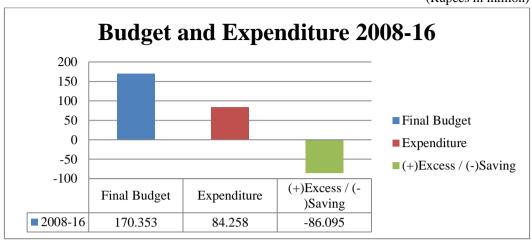


Details of budget allocations, expenditures and savings of each UA in District Lodhran for the Financial Years 2008-16are at **Annex-B**.

As per Budget Books for the Financial Years 2008-16 of UAs in District Lodhran, original and final budget of audited ten UAs was Rs 170.353 million. Total expenditure incurred by these UAs during Financial Years 2008-16 were of Rs 84.258 million. A saving of Rs 86.095 million came to the notice of audit which shows that the UAs failed to provide essential services as envisaged and planned at the time of preparation and approval of annual budget for the year. (Annex-B)

The comparative analysis of the budget and expenditure of current Financial Years depicted as under:

(Rupees in million)



# 1.1.3 Brief Comments on Status of Compliance of MFDAC Audit Paras of Audit Report 2015-16.

Audit paras, reported in MFDAC (Annex-I) of Audit Report 2015-16, which have not been attended in accordance with the directive of DAC, have now been reported in Part-II of Annex-A.

# 1.1.4 Brief Comments on Status of Compliance with PAC Directives

The Audit Reports pertaining to following years were submitted to the Governor of the Punjab but have not examined by the Public Accounts Committee.

**Status of Previous Audit Reports** 

Sr. No.	Audit Year	No. of Paras	Status of PAC Meetings
01	2009-12	08	PAC not constituted
02	2012-13	06	PAC not constituted
03	2013-14	05	PAC not constituted
04	2015-16	6	PAC not constituted

# **AUDIT PARAS**

# 1.2.1 Irregularities and non compliance

# 1.2.1.1 Irregular payments without pre-audit – Rs 23.528 million

According to Clause 3(iv) of the Government of Punjab Finance Department letter No.FD(FR)II-5/82(P) dated 29.05.2009, Tehsil Accounts Officer shall conduct pre-audit of payment of Union Administrations falling in the jurisdiction of respective TMA.

Secretaries of following Union Administrations drew funds amounting to Rs 23.528 million during Financial Years 2008-16 on account of various expenditures i.e. Development and Non Development and paid the amount to suppliers / firms without pre-audit. The Secretaries and Administrators, being the cosignatory, drew the funds without pre-audit from TAO. Without pre-audit of the expenditure the authenticity of entire expenditure could not be ascertained.

(Rupees in million)

Sr. No.	UAs No.	Amount
1	19	4.415
2	20	4.299
3	24	4.299
4	31	5.277
5	35	5.238
	Total	23.528

Audit is of the view that due to weak financial management, funds were drawn without pre-audit.

Withdrawal of funds amounting to Rs 23.528 million without pre-audit resulted in violation of the Government instructions.

The matter was reported to the Union Secretaries / PAOs in March, 2017. Union Secretaries did not submit any reply. Despite various efforts, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides regularization from competent authority Finance Department, under intimation to Audit.

[UA-19AIR Para: 04], [UA-20AIR Para: 01], [UA-24AIR Para: 02], [UA-31AIR Para: 04], [UA-35AIR Para: 07]

# 1.2.1.2 Unauthorized expenditure by splitting – Rs 7.514million

According to Rule 12 (1) of the Punjab Procurement Rules, 2014, procurements over one hundred thousand rupees and up to the limit of two million rupees shall be advertised on the PPRA's website in the manner and format specified by regulation by the PPRA from time to time.

Secretaries of following Union Administrations incurred expenditure of Rs 7.514 million on development schemes through splitting the expenditure in phases just to keep the expenditure within competency during the Financial Years 2008-16. The summarized detail is as under:

(Rupees in million)

Sr. No.	UAs No.	Amount
1	19	1.197
2	19	1.046
3	20	1.375
4	35	1.400
5	54	1.754
6	59	0.237
7	63	0.505
	Total	7.514

Audit is of the view that due to maladministration, unauthorized expenditure was incurred.

Unauthorized expenditure of Rs 7.514 million resulted in violation of the Government rules.

The matter was reported to the Union Secretaries / PAOs in March, 2017. Union Secretaries did not submit any reply. Despite various efforts, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides regularization from competent authority Finance Department, under intimation to Audit.

[UA-19 AIR Para: 01],[UA-19 AIR Para: 03], [UA-20AIR Para: 05],[UA-35AIR Para: 01], [UA-54AIRPara: 02], [UA-59AIRPara: 02], [UA-63AIRPara: 02]

# 1.2.1.3Irregular expenditure on hand pumps - Rs 4.633 million

According to Rule 2.4 of the West Pakistan Buildings & Roads Department Code, 1994, for every work proposed to be carried out, except petty works and repairs as described in paragraphs 2.18 and 2.20 and repairs for which a lump sum provision has been sanctioned by the Superintending Engineer under paragraph 2.54, a properly detailed estimate must be prepared for the sanction of competent authority. Further, according to Rule 12 (1) of the Punjab Procurement Rules2014, procurements over one hundred thousand rupees and up to the limit of two million rupees shall be advertised on the PPRA's website in the manner and format specified by regulation by the PPRA from time to time. These procurement opportunities may also be advertised in print media, if deemed necessary by the procuring agency.

Secretaries of following Union Administrations incurred an expenditure of Rs 4.633million on providing and fixing of hand pumps in the constituency during the Financial Years 2008-16. Number of hand pumps installed in constituency of the single Union Council was very excessive and hand pumps were gotten installed one by one by splitting the indents to avoid tendering process. Technical sanction of estimate was neither prepared nor sanctioned and entries were not recorded in the measurement book. The payment was made in cash instead of crossed cheques. The summarized detail is as under:

Sr. No.	UAs No.	Amount
1	54	1.805
2	59	0.879
3	63	1.949
	Total	4.633

Audit is of the view that due to weak internal controls, irregular expenditure was incurred.

Irregular expenditure amounting to Rs 4.633 million resulted in violation of the Government rules.

The matter was reported to the Union Secretaries / PAOs in March, 2017. Union Secretaries did not submit any reply. Despite various efforts, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides regularization from competent authority Finance Department, under intimation to Audit.

[UA-54AIR Para: 03],[UA-59 AIR Para: 03],[UA-63AIR Para: 03]

# 1.2.2 Internal Control Weaknesses

# 1.2.2.1 Unauthorized lump sum provision of funds –Rs14.535 million

According to Rule 58(3) of the Punjab Union Administration (Budget) Rules, 2003, no lump sum provisions shall be made in the budget the details of which cannot be explained.

Secretaries of following Union Administrations allocated the development funds in lump sum without the identification of projects valuing Rs 14.535 million during Financial Years 2008-16. Such allocation was irregular and contradictory to the instructions of the Government. Detail is given below:

(Rupees in million)

Sr. No	UAs No.	Amount
1	54	5.370
2	59	6.720
3	63	2.445
	Total	14.535

Audit is of the view that due to weak financial management, the Union Administrations funds were allocated in lump sum.

Lump sum allocation of funds of Rs 14.535 million resulted in irrational budgeting and defective allocation of available resources.

The matter was reported to the Union Secretaries / PAOs in March, 2017. Union Secretaries did not submit any reply. Despite various efforts, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides regularization from competent authority Finance Department, under intimation to Audit.

[UA-54AIRPara:04], [UA-59AIR Para: 04], [UA-63 AIR Para: 04]

# 1.2.2.2 Non deduction / Non deposit of Income Tax – Rs 1.069 million

According to Section 153(1) (a) of the Income Tax Ordinance, 2001 every prescribed person making a payment in full or part including a payment by way of advance to a resident person or permanent establishment in Pakistan of a non-resident person for the sale of goods shall, at the time of making the payment, deduct tax from the gross amount payable at the prescribed rate.

Secretaries of following Union Administrations did not deduct income tax amounting to Rs 1.069 million during the Financial Years 2008-2016. The payments were made to different suppliers / contractors without deduction of income tax at source. Detail is as under:

(Rupees in million)

Sr. No	UAs No.	Period	Amount
1	20	2013-16	0.149
2	35	2008-16	0.315
3	54	2008-16	0.325
4	59	2008-16	0.184
5	63	2008-16	0.096
		Total	1.069

Audit is of the view that due to weak internal controls, income tax was not deducted.

Non-deduction of Income Tax resulted in loss to the Government amounting to Rs 1.069 million.

The matter was reported to the Union Secretaries / PAOs in March, 2017. Union Secretaries did not submit any reply. Despite various efforts, DAC meeting was not convened. No progress was intimated till finalization of this Report.

Audit recommends inquiry, fixing of responsibility on the person(s) at fault besides recovery of Rs 1.069 million, under intimation to Audit.

[UA-20 AIR Para No. 6], [UA-35 AIR Para No. 2], [UA-54 AIR Para No. 5], [UA-59 AIR Para No. 5], [UA-63 AIR Para No. 5]

# Annex

# Annex-A

Part-I Memorandum for Departmental Accounts Committee Paras Pertaining to Audit Year 2016-17

Sr.	UA No.	AIR Para No.	A mount	
No.	UA No.	AIR Para No.	Subject	Amount
1			Un-authorized drawl of arrear of pay and allowances	0.094
2	UA No.19	5	Non-availability of proof of deposit of GST	0.127
3		6	Un-authorized purchase of crockery out of government funds	0.015
4		2	Non-conducting of post completion evaluation of development projects	1.375
5	UA No.20	3	Drawl of funds on account of construction of culverts without identification of sites.	1.315
6		4	Bogus drawl and distribution of RCC Pipes	0.284
7		1	Embezzlement due to drawl of bills without preparation of vouched account	0.288
8		3	Non-conducting of post completion evaluation of development projects	2.207
9	UA No.24	4	Drawl of funds on account of construction of culverts without identification of sites	2.117
10		5	Irregular execution of development projects through development committee by calling quotations	0.35
11		1	Non availability of receipt books and improper maintenance of receipt record	-
12		2	Non availability of vouched account	0.331
13	UA No.31 3		Irregular receipt of computer allowance	0.011
14	UA NO.51	5	Irregular deposit of CCB share of development schemes	0.272
15		6	Drawl of funds on account of construction of culverts without identification of sites	0.577
16		3	Drawl of funds on account of construction of culverts without identification of sites.	1.315
17	]	4	Irregular receipt of computer allowance	0.047
18	UA No.35	5	Improper maintenance of receipt record	0.121
19		6	Doubtful execution of four different development projects against on Estimate	0.2
20	8		Non-conducting of post completion evaluation of development projects	2.207
21	UA No.40	1	Estimated loss to Government due to non auction of taxes	1.032

Sr. No.	UA No.	AIR Para No.	Subject	Amount
22		2	Non production of service books	0
23		3	Doubtful expenditure on solid waste management outside jurisdiction of Union Council Funds	0.185
24		1	Estimated loss to Government due to non auction of taxes	1.032
25	114 N. 54	6	Less deposit of Government receipts recovery thereof	0.052
26	UA No.54	7	Non-utilization of development budget	2.003
27		8	Non-Utilization of CCB Funds worth	2.697
28		9	Non-recovery of license renewal fee from marriage registrars recovery thereof	0.04
29		1	Estimated loss to Government due to non auction of taxes	1.032
30	UA No.59	6	Non utilization of development budget	4.396
31		7	Non utilization of CCB Funds	1.478
32		8	Non recovery of license renewal fee from marriage registrars recovery thereof	0.016
33		1	Estimated loss to Government due to non auction of taxes	1.032
34	111 21 62	6	Less deposit of Government receipts recovery thereof	0.032
35	UA No.63	7	Non utilization of development budget	1.273
36		8	Non utilization of CCB funds	2.089
37		9	Non recovery of license renewal fee from marriage registrars recovery thereof	0.02
38		1	Estimated Loss to Government due to non auction of taxes	1.032
39	1	2	Unauthorized expenditure on development schemes through splitting to avoid deposit work and in violation of the PPRA Rules	1.119
40	,,,,,	3	Doubtful expenditure on P/F of hand pumps Rs 1.378 million and non-collection of evidence of deposit of General Sales Tax	0.194
41	UA No. 68	4	Unauthorized Block Allocation of Funds for Development Activities	5.993
42		5	Non-deduction of GST / Income Tax	0.334
43		6	Less deposit of Government receipts recovery thereof	0.030
44	7		Non-utilization of development budget	2.791
45		8	Non-Utilization of CCB Funds worth	2.523
46		9	Non-recovery of License renewal fee from marriage registrars Recovery thereof	0.024

[Para 1.1.3] Memorandum for Departmental Accounts Committee Paras Pertaining to Audit Year 2015-16

(Rupees in million)

Part-II

Sr. No         UA No.         AIR Para No.         Description         Amount           1         2         3         4         2         UA-10         3         Non deduction of overhead charges         0.116           4         4         UA-10         5         Irregular development works in violation of PPRA Rules         0.465           5         6         Drawl on account of construction of culverts without identification of sites.         0.037           7         7         Doubtful expenditure on sports events         0.037           8         11         Loss due to non levying of taxes on different business activities         -           9         Non-deposit of income         0.803           10         4         Drawl of Rs 1.398 million on account of construction of		ı		(Rupees III I			
VA-10			Para	Description	Amount		
VA-10	1		2	Unauthorized withdrawal of computer allowance	0.116		
VA-10	2		3	Non deduction of overhead charges	0.112		
VA-10	3		5		0.465		
7	4	TIA 10	6		1.372		
8	5	UA-10	7	Doubtful expenditure on sports events	0.893		
9	6		8		0.037		
11	7		9	Non collection of proof of deposit of Sales Tax			
10			11	Loss due to non levying of taxes on different business activities	-		
10	9		2	Unauthorized withdrawal of computer allowance	0.803		
12	10		4		1.398		
12   OA-12   6   Non deposit of income tax   0.103   13   7   Non collection of proof of deposit of sales tax   0.012   14   9   Loss due to non levying of taxes on different business activities   - 15   2   Unauthorized withdrawal of computer allowance   0.081   16   17   18   17   18   19   18   19   18   19   20   19   10   20   10   10   10   10   21   11   Loss due to non levying of taxes on different business activities   0.075   21   11   Loss due to non levying of taxes on different business activities   - 22   23   24   25   UA-40   4   Drawl on account of construction of culverts without identification of sites.   1.11   26   Non deposit of income tax   0.079   27   10   10   10   10   10   10   28   UA-40   10   10   10   10   29   Irregular purchase without the approval of austerity committee   0.079   20   10   10   10   10   21   10   10   10   10   22   11   Loss due to non levying of taxes on different business activities   - 22   23   24   25   Unauthorized withdrawal of computer allowance   0.079   20   21   22   Unauthorized withdrawal of computer allowance   0.079   21   22   10   10   10   10   10   10	11	TTA 10	5	Doubtful expenditure on sports events	0.101		
14 9 Loss due to non levying of taxes on different business activities -  15	12	UA-12	6	Non deposit of income tax	0.103		
14 9 Loss due to non levying of taxes on different business activities -  15	13		7	Non collection of proof of deposit of sales tax	0.012		
16 17 18 19 10A-13 19 10A-13 10 11 11 12 12 12 13 14 15 19 16 17 18 19 17 19 18 19 20 10 11 11 11 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 12	14		9		-		
16 17 18 19 10A-13 19 10A-13 10 11 11 12 12 12 13 14 15 19 16 17 18 19 17 19 18 19 20 10 11 11 11 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 11 12 12	15		2	Unauthorized withdrawal of computer allowance	0.081		
18 19 10 10 11 11 12 12	16		4	Drawl on account of construction of culverts without	1.194		
UA-13    VA-13   UA-13   Comparison of the position of the proof of deposit of sales tax   0.039	17		5		0.091		
7 Non collection of proof of deposit of sales tax 0.039  9 Irregular purchase without the approval of austerity committee 0.07  11 Loss due to non levying of taxes on different business activities -  22 Unauthorized withdrawal of computer allowance 0.079  3 Irregular development works in violation of PPRA Rules 1.281  4 Drawl on account of construction of culverts without identification of sites. 0.114  8 Irregular purchase without the approval of austerity committee 0.597	18	TT1 10	6	1	0.075		
9 Irregular purchase without the approval of austerity committee 0.07  21 Loss due to non levying of taxes on different business activities -  22 Unauthorized withdrawal of computer allowance 0.079  3 Irregular development works in violation of PPRA Rules 1.281  4 Drawl on account of construction of culverts without identification of sites. 7 Doubtful expenditure on sports events 0.114  8 Irregular purchase without the approval of austerity committee 0.597		UA-13	7				
22 Unauthorized withdrawal of computer allowance 0.079 23 Unauthorized withdrawal of computer allowance 0.079 24 UA-40 UA-40 25 UA-40 To Doubtful expenditure on sports events 0.114 26 UA-40 Irregular purchase without the approval of austerity committee 0.597	20		9	Irregular purchase without the approval of austerity	0.07		
23 24 25 26 28 UA-40 3 Irregular development works in violation of PPRA Rules 1.281 4 Drawl on account of construction of culverts without identification of sites. 7 Doubtful expenditure on sports events 0.114 8 Irregular purchase without the approval of austerity committee 0.597	21		11	, ,			
24 25 26 4 Drawl on account of construction of culverts without identification of sites.  7 Doubtful expenditure on sports events  8 Irregular purchase without the approval of austerity committee  1.11 0.597	22			Unauthorized withdrawal of computer allowance	0.079		
25 26 UA-40 4 identification of sites.  7 Doubtful expenditure on sports events  8 Irregular purchase without the approval of austerity committee  1.11 0.114	23		3	Irregular development works in violation of PPRA Rules	1.281		
25 7 Doubtful expenditure on sports events 0.114  26 8 Irregular purchase without the approval of austerity committee 0.597	24	1	4		1.11		
26 8 Irregular purchase without the approval of austerity committee 0.597	25	UA-40	7	Doubtful expenditure on sports events	0.114		
9 Non deposit of income Tax 0.094	26			Irregular purchase without the approval of austerity			
	27		9	Non deposit of income Tax	0.094		

Sr. No	UA No.	AIR Para No.	Description				
28		3	Irregular purchase without the approval of austerity committee	0.06			
29		4	Irregular receipt of computer allowance	0.042			
30	TIA 42	5	Drawl on account of construction of culverts without identification of sites.	1.092			
31	UA-43	7	Schedule of taxes	ı			
32		8	Register of Trees	-			
33		9	Non maintenance of essential registers	ı			
34		10	Non verification and stock taking of property	ı			
35		11	Non preparation of By laws.	-			
36		2	Excess drawl due to excess estimation	0.031			
37		3	Irregular receipt of computer allowance	0.044			
38		4	Drawl on account of construction of culverts without identification of sites.	1.279			
39	UA-46	6	Irregular purchase without the approval of austerity committee	0.06			
40		7	Register of trees	-			
41		8	Non maintenance of essential registers	-			
42		9	Non verification and stock taking of property	-			
43		10	Schedule of taxes	-			
44		11	Non preparation of By laws.	-			
45		3	Irregular purchase without the approval of austerity committee	0.06			
46		4	Irregular receipt of computer allowance	0.054			
47		5	Drawl on account of construction of culverts without identification of sites.	0.854			
48	UA-47	7	Schedule of taxes	-			
49		8	Register of trees	-			
50		9	Non maintenance of essential registers	_			
51		10	Non verification and stock taking of property	-			
52		11	Non preparation of By laws.	-			
53		3	Irregular purchase without the approval of austerity committee	0.06			
54		4	Irregular receipt of computer allowance	0.508			
55		5	Drawl on account of construction of culverts without identification of sites.	0.891			
56	UA-48	7	Schedule of taxes	_			
57		8	Register of Trees	_			
58	9		Non maintenance of essential registers	_			
59		10	Non verification and stock taking of property	_			
60	11 Non preparation of By laws.						
61		3	Irregular receipt of computer allowance	0.047			
62	UA-49	5	Irregular purchase without the approval of austerity	0.06			

Sr. No	UA No.	AIR Para No.	Description	Amount	
			committee		
63		6	Schedule of taxes	-	
64		7	Register of Trees	ı	
65		8	Non maintenance of essential registers	ı	
66		9	Non verification and stock taking of property	ı	
67		10	Non preparation of By laws.	ı	
68		3	Irregular purchase without the approval of austerity committee	0.06	
69		4	Irregular receipt of computer allowance	0.074	
70	UA-50 5 7 8 9 10		Drawl on account of construction of culverts without identification of sites.	0.718	
71			Schedule of taxes	-	
72			Register of trees	-	
73			Non maintenance of essential registers	-	
74			Non verification and stock taking of property	-	
75	Non preparation of By laws.				

# **UAs of Lodhran District**

# **Budget and Expenditure Statement for Financial Year 2015-2016**

					Evener (1)	
Sr. No.	Name of UAs	Particular	Original Budget	Final Pudget	Actual Expenditure	Excess (+) Saving (-)
	UAS	Colomy	5.748	<b>Budget</b> 5.748	•	-0.449
		Salary Non-Salary	3.748	3.748	3.115 1.482	-0.449
		Sub Total			4.597	
1	UA - 19		<b>9.312</b> 7.236	<b>9.312</b> 7.236		<b>-4.715</b> -3.17
		Development			4.066	
		Total	16.548	16.548	8.663	-7.885
		Revenue	0.370	0.325	0.044	0.281
		Salary	2.95	2.95	1.954	-0.996
		Non-Salary	2.032	2.032	0.758	-1.274
2	UA - 20	Sub Total	4.982	4.982	2.712	-2.27
		Development	2.010	2.010	1.588	-0.422
		Total	6.992	6.992	4.3	-2.692
		Revenue	0.368	0.324	0.043	0.281
		Salary	8.047	8.047	1.74	-6.307
		Non-Salary	2.513	2.513	1.233	-1.28
3	UA - 24	Sub Total	10.56	10.56	2.973	-7.587
		Development	5.086	5.086	1.621	-3.465
		Total	15.646	15.646	4.594	-11.052
		Revenue	0.372	0.326	0.045	0.281
	UA - 31	Salary	5.614	5.614	4.321	-1.293
		Non-Salary	2.346	2.346	0.847	-1.499
4		Sub Total	7.96	7.96	5.168	-2.792
		Development	6.942	6.942	3.185	-3.757
		Total	14.902	14.902	8.353	-6.549
		Revenue	0.374	0.327	0.044	0.283
		Salary	6.985	6.985	4.68	-2.305
		Non-Salary	7.213	7.213	1.505	-5.708
5	UA - 35	Sub Total	14.198	14.198	6.185	-8.013
3	071 33	Development	31.609	31.609	5.136	-26.473
		Total	45.807	45.807	11.321	-34.486
		Revenue	0.366	0.324	0.045	0.279
		Salary	1.1	1.1	0.955	-0.145
		Non-Salary	0.9	0.9	0.33	-0.57
6	UA - 40	Sub Total	2	2	1.285	-0.715
U	UA - 40	Development	0.2	0.2	0.189	-0.011
		Total	2.2	2.2	1.474	-0.726
		Revenue	0.369	0.325	0.043	0.282
		Salary	7.97	7.97	6.296	-1.674
	[	Non-Salary	5.168	5.168	3.075	-2.093
7	TIA 54	Sub Total	13.138	13.138	9.371	-3.767
/	UA – 54	Development	5.37	5.37	3.367	-2.003
		Total	18.508	18.508	12.738	-5.77
		Revenue	0.371	0.328	0.046	0.282
8	UA – 59	Salary	8.2	8.2	7.028	-1.172

Sr. No.	Name of	Particular	Original	Final	Actual	Excess (+)
Sr. No.	UAs	rarucular	Budget	Budget	Expenditure	Saving (-)
		Non-Salary	3.698	3.698	1.789	-1.909
		Sub Total	11.898	11.898	8.817	-3.081
		Development	6.72	6.72	2.324	-4.396
		Total	18.618	18.618	11.141	-7.477
		Revenue	0.361	0.322	0.042	0.28
		Salary	7.87	7.87	7.154	-0.716
		Non-Salary	4.345	4.345	2.472	-1.873
9	UA – 63	Sub Total	12.215	12.215	9.626	-2.589
9	UA - 03	Development	2.445	2.445	1.172	-1.273
		Total	14.66	14.66	10.798	-3.862
		Revenue	0.379	0.325	0.043	0.282
		Salary	6.102	6.102	5.266	-0.836
	UA - 68	Non-Salary	4.377	4.377	2.408	-1.969
10		Sub Total	10.479	10.479	7.674	-2.805
10		Development	5.993	5.993	3.202	-2.791
		Total	16.472	16.472	10.876	-5.596
		Revenue	0.367	0.327	0.045	0.282
	Total Salary		60.586	60.586	42.509	-18.077
	TotalNon-Salary			36.156	15.899	-20.257
	Sub Total			96.742	58.408	-38.334
	Total Development			73.611	25.85	-47.761
	Grand Tota	al	170.353	170.353	84.258	-86.095
	Revenue			3.697	3.253	0.444